The Fifteenth Annual Report

Of

The Chief Electoral Officer

The Election Finances and Contributions Disclosure Act

1992

Province of Alberta

92-07489/

Alberta Legislative Assembly
Office of the Chief Electoral Officer

West Chambers Building, Main Floor
12220 Stony Plain Road
EDMONTON T5N 3Y4
Ph: 403/427-7191
Fax: 403/422-2900

July 27 , 1992

The Honourable David J. Carter
Speaker of the Legislative Assembly
325 Legislature Building
Edmonton, Alberta
T5K 2B6

Dear Mr. Speaker:

I have the privilege to enclose The Fifteenth Annual Report of the Chief Electoral Officer concerning the administration of the Election Finances and Contributions Disclosure Act for the calendar year 1991. This Report contains data received in this Office relative to the Financial Statements required to be filed on or before March 31, 1992, in accordance with Section 34 of the Act.

This Report is submitted pursuant to Section 3(2) of the Election Finances and Contributions Disclosure Act, Revised Statutes of Alberta 1980, Chapter E-3.

Should you require clarification on anything contained in the Report or additional information, I would be pleased to respond.

Yours respectfully,

P D Ledgerwood

Patrick D. Ledgerwood
Chief Electoral Officer

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The Fifteenth Annual Report

Of

The Chief Electoral Officer

Part One

The Calendar Year 1991

Part One
The Calendar Year 1991

Overview

The following activities were documented for the 1991 calendar year:

- Annual Financial Statements were received and examined from ten registered Parties;
- Annual Financial Statements were received and examined from two hundred and fifty-eight registered Constituency Associations;
- eighteen applications for registration, from Constituency Associations, were received and approved;
- six Constituency Associations were deregistered;
- five deregistered Constituency Associations fulfilled the requirements of the Act and were reregistered;
- two hundred and seventy-eight registered Constituency Associations were included in the Register as of December 31, 1991; and
- the Heritage Party of Alberta was deregistered effective December 31, 1991.

Registration Data

Political Parties

Effective December 31,1991, there were nine political Parties included in the Register of Political Parties, pursuant to Section 6(2) of the Act:

Name (Abbreviation)	Date Registered	Leader	Chief Financial Officer
Alberta Greens (AG)	April 6, 1990	Betty Paschen	Pamela Munroe
Alberta Liberal Party (LIB)	February 3, 1978	Laurence Decore	Dennis Holliday
Alberta New Democratic Party (NDP)	January 3, 1978	Ray Martin	Lyle Bleich
Alberta Social Credit Party (SC)	January 6, 1978	Robert J. Alford	Ella Ayers
Alliance Party of Alberta (APA)	October 30, 1990	Howard Thompson	Jean Ferguson
Communist Party - Alberta (CP-A)	January 31, 1979	Norman Brudy	Norman Brudy
Confederation of Regions Party (COR)	August 19, 1983	Elmer Knutson	Lowell Knutson
Progressive Conservative Association of Alberta (PC)	January 3, 1978	Donald Getty	Jack McMahon
Reform Party of Alberta (REF)	August 24, 1989	Preston Manning	Grace Dimion

In a letter dated December 6, 1991, the Heritage Party of Alberta requested that the Party be deregistered. The Party was advised that pursuant to Sections 9 and 34 of the Act, financial statements would have to be filed with this Office. The Heritage Party of Alberta was deleted from the Register of Political Parties effective December 31, 1991.

This Office maintains a file containing the names of groups and individuals who have formally requested and received information concerning the procedure to be followed for registering a political Party under the Act. As of December 31, 1991, one file remains open for a group that has requested that this Office reserve a particular name for their proposed political Party. The current status of activity by this group is unknown; however, they have been advised that one of the primary requirements for registration is completion of a petition under Section 5(2)(d) of the Act. The petition must contain a minimum of 4,653 signatures of eligible electors, which represents 0.3% of the number of electors eligible to vote at the 1989 General Election.

Constituency Associations - Registration

During the 1991 calendar year, eighteen applications for registration from Constituency Associations were approved; as follows:

Alberta Social Credit Party

Athabasca-Lac La Biche
Calgary-Bow
Calgary-Montrose
Cardston
Drayton Valley
Edmonton-Avonmore
Edmonton-Highlands
Edmonton-Norwood
Edmonton-Parkallen
Innisfail
Lesser Slave Lake
Olds-Didsbury
Red Deer-North
Red Deer-South
Redwater-Andrew
Rocky Mountain House

Alliance Party of Alberta

Calgary-Bow

Innisfail

Constituency Associations - Deregistration

During the calendar year ending December 31, 1991, six Constituency Associations were deregistered for failure to file the required 1990 Annual Financial Statement, failure to comply with requests for information from the Office of the Chief Electoral Officer or at the request of the registered Party; as follows:

Alberta Liberal Party

Athabasca-Lac La Biche

Alberta New Democratic Party

Calgary-Shaw

Clover Bar

Alberta Social Credit Party

Edmonton-Kingsway

Grande Prairie

Whitecourt

Constituency Associations - Reregistration

Applications for reregistration, from five Constituency Associations previously deregistered either during or prior to 1991, were approved for:

Alberta Liberal Party

Athabasca-Lac La Biche

Alberta New Democratic Party

Calgary-Shaw

Clover Bar

Alberta Social Credit Party

Whitecourt

Confederation of Regions Party

Olds-Didsbury

Summary

A total of two hundred and seventy-eight Constituency Associations were recorded in the Register of Registered Constituency Associations pursuant to Section 7(3) of the Act. A chart showing the status of registered Constituency Associations of each registered political Party, by electoral division as of December 31, 1991, is presented at Appendix A, Pages 1-13 to 1-15.

At December 31, 1991, the number of registered Constituency Associations of the registered Parties was as follows:

AG	LIB	NDP	APA	SC	CP-A	COR	PC	REF	TOTAL
Nil	83	83	2	26	Nil	1	83	Nil	278

Candidates

Individuals Prohibited From Being Nominated

There are a number of individuals who were Candidates at the 1979, 1982, 1986 or 1989 General Election who filed the required Campaign Period Financial Statement after the due date and who did not apply for relief to the Court of Queen's Bench. The Chief Electoral Officer presented reports on the matter to the Speaker of the Assembly, pursuant to Section 36(1) of the Act. The individuals named are prohibited from being nominated as Candidates in an election for varying specified periods.

The information on these circumstances is available in the Public Files, at the Office of the Chief Electoral Officer.

Financial Statements

All political Parties and Constituency Associations registered prior to September 1, 1991, were required to file Annual Financial Statements for 1991 with this Office, on or before March 31, 1992, in accordance with Section 34(1) of the Act.

Political Parties - 1991 Annual Financial Statements

Nine political Parties were registered with the Office of the Chief Electoral Officer as of December 31, 1991. Financial Statements were received from eight of the nine Parties by March 31, 1992, as follows:

Alberta Greens
Alberta Liberal Party
Alberta New Democratic Party
Alberta Social Credit Party
Alliance Party of Alberta
Communist Party - Alberta
Confederation of Regions Party
Progressive Conservative Association of Alberta

Although the Heritage Party of Alberta was deregistered effective December 31, 1991 they were still required to file an Audited 1991 Annual Financial Statement. That Financial Statement was filed with this Office and the relevant financial data has been included in this Report.

An Audited 1991 Annual Financial Statement was not received from the Reform Party of Alberta; therefore, the Party was deregistered effective April 6, 1992. The required Statement has been filed, the Party has been reregistered and the relevant financial data has been included in this Report.

This Report does not include comparisons of the financial support given to each political entity over the thirteen years in which Annual Financial Statements have been required; this information is available in the Public Files in the Office of the Chief Electoral Officer. A summary of the 1991 data appears at Appendix B, Page 1-16; additionally, a simplified presentation of the number, category and amounts contributed in the 1991 calendar year follows:

ALBERTA GREENS

		Total Contribution	Average Contribution
Amounts of $40.00 or less:			
9 contributions from individuals		$ 238.	26.44
Amounts from $40.01 to $375.00:			
36 contributions from individuals		3,494.	97.06
1 contribution from a corporation		150.	150.00
Amounts in excess of $375.00:			
4 contributions from individuals		2,382.	595.50
	Total	$6,264.	

ALBERTA LIBERAL PARTY

		Total Contribution	Average Contribution
Amounts of $40.00 or less:			
560 contributions from individuals		$ 11,888.	21.23
26 contributions from corporations		552.	21.23
Amounts from $40.01 to $375.00:			
1,482 contributions from individuals		185,555.	125.21
251 contributions from corporations		38,652.	153.99
Amounts in excess of $375.00:			
194 contributions from individuals		153,714.	792.34
180 contributions from corporations		258,920.	1,438.44
	Total	$649,281.	

ALBERTA NEW DEMOCRATIC PARTY

		Total Contribution	Average Contribution
Amounts of $40.00 or less:			
1,144	contributions from individuals	$ 23,859.	20.86
1	contribution from a corporation	30.	30.00
2	contributions from trade unions	45.	22.50
Amounts from $40.01 to $375.00:			
2,420	contributions from individuals	301,891.	124.75
8	contributions from corporations	1,184.	148.00
14	contributions from trade unions	2,305.	164.64
Amounts in excess of $375.00:			
193	contributions from individuals	154,017.	798.02
3	contributions from corporations	4,405.	1,468.33
2	contributions from trade unions	1,000.	500.00
	Total	$488,736.	

ALBERTA SOCIAL CREDIT PARTY

		Total Contribution	Average Contribution
Amounts of $40.00 or less:			
9	contributions from individuals	$ 148.	16.44
Amounts from $40.01 to $375.00:			
20	contributions from individuals	2,840.	142.00
2	contributions from corporations	350.	175.00
Amounts in excess of $375.00:			
12	contributions from individuals	15,023.	1,251.92
4	contributions from corporations	4,500.	1,125.00
	Total	$22,861.	

ALLIANCE PARTY OF ALBERTA

		Total Contribution	Average Contribution
Amounts of $40.00 or less:			
13	contributions from individuals	$ 230.	17.69
Amounts from $40.01 to $375.00:			
17	contributions from individuals	2,423.	142.53
7	contributions from corporations	966.	138.00
Amounts in excess of $375.00:			
3	contributions from individuals	2,742.	914.00
	Total	$6,361.	

COMMUNIST PARTY - ALBERTA

		Total Contribution	Average Contribution
Amounts from $40.01 to $375.00:			
4 contributions from individuals		$ 940.	235.00
	Total	$ 940.	

CONFEDERATION OF REGIONS PARTY

		Total Contribution	Average Contribution
Amounts of $40.00 or less:			
61 contributions from individuals		$ 895.	14.67
Amounts from $40.01 to $375.00:			
12 contributions from individuals		1,250.	104.17
1 contribution from a corporation		100.	100.00
Amounts in excess of $375.00:			
5 contributions from individuals		9,097.	1,819.40
1 contribution from a corporation		2,400.	2,400.00
	Total	$13,742.	

HERITAGE PARTY OF ALBERTA

The Party's Statement reports no contributions during the period ending December 31, 1991.

PROGRESSIVE CONSERVATIVE ASSOCIATION OF ALBERTA

		Total Contribution	Average Contribution
Amounts of $40.00 or less:			
79 contributions from individuals		$ 1,858.	23.52
6 contributions from corporations		165.	27.50
Amounts from $40.01 to $375.00:			
1,146 contributions from individuals		201,131.	175.51
416 contributions from corporations		90,027.	216.41
Amounts in excess of $375.00:			
342 contributions from individuals		344,542.	1,007.43
507 contributions from corporations		886,860.	1,749.23
	Total	$1,524,583.	

REFORM PARTY OF ALBERTA

The Party's Statement reports no contributions during the period ending December 31, 1991.

Average Contributions to Parties

Average contribution by an individual:

amounts of $40.00 or less ($39,116. divided by 1,875)	$ 20.86
amounts from $40.01 to $375.00 ($699,524. divided by 5,137)	$ 136.17
amounts in excess of $375.00 ($681,517. divided by 753)	$ 905.07

Average contribution by a corporation:

amounts of $40.00 or less ($747. divided by 33)	$ 22.64
amounts from $40.01 to $375.00 ($131,429. divided by 686)	$ 191.59
amounts in excess of $375.00 ($1,157,085. divided by 695)	$ 1,664.87

Average contribution by a trade union:

amounts of $40.00 or less ($45. divided by 2)	$ 22.50
amounts from $40.01 to $375.00 ($2,305. divided by 14)	$ 164.64
amounts in excess of $375.00 ($1,000. divided by 2)	$ 500.00

Constituency Associations - 1991 Annual Financial Statements

Two hundred and seventy-eight Constituency Associations were registered with the Office of the Chief Electoral Officer as of December 31, 1991. Pursuant to Section 34(1) of the Act, two hundred and sixty Constituency Associations were required to file Annual Financial Statements for the period January 1, 1991 to December 31, 1991. The other eighteen Constituency Associations were registered after September 1, 1991 and in accordance with Section 34(2) of the Act were not required to file Annual Financial Statements.

Financial Statements were received from two hundred and fifty-eight Constituency Associations. Two Alberta Social Credit Party Constituency Associations failed to file the required Annual Financial Statement by the due date and were deregistered.

In that in-house administrative and financial procedures differ significantly between Parties, each Party is required to advise this Office of their routine relating to certain procedural criteria. In this regard, the following information reflects that criteria as it affects Constituency Association authority to accept contributions and to issue Official Receipts:

ALBERTA GREENS

The Alberta Greens had no Constituency Associations registered in 1991.

ALBERTA LIBERAL PARTY

One of the eighty-three registered Constituency Associations was authorized to accept contributions in 1991; one reported the receipt of contributions:

		Total Contribution	Average Contribution
Amounts from $40.01 to $375.00:			
8 contributions from individuals		$1,408.	176.00
1 contribution from a corporation		100.	100.00
Amounts in excess of $375.00:			
1 contribution from an individual		520.	520.00
	Total	$2,208.	

ALBERTA NEW DEMOCRATIC PARTY

None of the eighty-three registered Constituency Associations were authorized to accept contributions in 1991.

ALBERTA SOCIAL CREDIT PARTY

All of the twenty-six registered Constituency Associations were authorized to accept contributions in 1991; none reported the receipt of contributions.

ALLIANCE PARTY OF ALBERTA

Neither of the two registered Constituency Associations were authorized to accept contributions in 1991.

COMMUNIST PARTY - ALBERTA

The Communist Party - Alberta had no Constituency Associations registered in 1991.

CONFEDERATION OF REGIONS PARTY

The one registered Constituency Association was not authorized to accept contributions in 1991.

HERITAGE PARTY OF ALBERTA

The Heritage Party of Alberta had no Constituency Associations registered in 1991.

PROGRESSIVE CONSERVATIVE ASSOCIATION OF ALBERTA

All of the eighty-three registered Constituency Associations were authorized to accept contributions in 1991; seventy-one reported the receipt of contributions:

		Total Contribution	Average Contribution
Amounts of $40.00 or less:			
1,627 contributions from individuals		$ 32,274.	19.84
281 contributions from corporations		7,034.	25.03
Amounts from $40.01 to $375.00:			
1,103 contributions from individuals		118,953.	107.84
522 contributions from corporations		64,140.	122.87
Amounts in excess of $375.00:			
59 contributions from individuals		30,685.	520.08
47 contributions from corporations		27,312.	581.11
	Total	$280,398.	

REFORM PARTY OF ALBERTA

The Reform Party of Alberta had no Constituency Associations registered in 1991.

Average Contributions to Constituency Associations

Average contribution by an individual:

amounts of $40.00 or less ($32,274. divided by 1,627)	$ 19.84
amounts from $40.01 to $375.00 ($120,361. divided by 1,111)	$ 108.34
amounts in excess of $375.00 ($31,205. divided by 60)	$ 520.08

Average contribution by a corporation:

amounts of $40.00 or less ($7,034. divided by 281)	$ 25.03
amounts from $40.01 to $375.00 ($64,240. divided by 523)	$ 122.83
amounts in excess of $375.00 ($27,312. divided by 47)	$ 581.11

Political Parties, Constituency Associations - 1991 Contribution Totals

Total contributions received by registered Parties and Constituency Associations during 1991 were:

	Party	Constituency Association	Total
Alberta Greens	$ 6,264.	$ Nil	$ 6,264.
Alberta Liberal Party	649,281.	2,028.	651,309.
Alberta New Democratic Party	488,736.	Nil	488,736.
Alberta Social Credit Party	22,861.	Nil	22,861.
Alliance Party of Alberta	6,361.	Nil	6,361.
Communist Party - Alberta	940.	Nil	940.
Confederation of Regions Party	13,742.	Nil	13,742.
Heritage Party of Alberta	Nil	Nil	Nil
Progressive Conservative Association of Alberta	1,524,583.	280,398.	1,804,981.
Reform Party of Alberta	Nil	Nil	Nil
Total	$2,712,768.	$282,426.	$2,995,194.

Senatorial Selection

The Election Finances and Contributions Disclosure Act now permits registered political Parties to maintain continuous annual financial activities between Senatorial Selection Campaigns. Registered Parties may accept annual contributions, within prescribed limits and expend funds for Senatorial Selection purposes. Annual Financial Statements are required to ensure complete public disclosure of all such transactions.

Of the nine registered Parties, only the three Parties that endorsed a Candidate at the 1989 Senatorial Selection Election were required to file an Audited Senatorial Selection Annual Financial Statement. Financial Statements were received from two of the three Parties by March 31, 1992, as follows:

Alberta Liberal Party
Progressive Conservative Association of Alberta

An Audited 1991 Senatorial Selection Annual Financial Statement was not received from the Reform Party of Alberta; therefore, the Party was deregistered effective April 6, 1992. The required Statement has been filed, the Party has been reregistered and the relevant financial data has been included in this Report.

A summary of the 1991 financial data appears at Appendix C, Page 1-17.

Status of Constituency Associations of Registered Political Parties At December 31, 1991

("R" = registered, "-" = not registered, "X" = deregistered)

Electoral Division	LIB	NDP	APA	SC	COR	PC
01 Athabasca-Lac La Biche	R	R	-	R	-	R
02 Banff-Cochrane	R	R	-	-	-	R
03 Barrhead	R	R	-	R	-	R
04 Bonnyville	R	R	-	-	-	R
05 Bow Valley	R	R	-	-	-	R
06 Calgary-Bow	R	R	R	R	-	R
07 Calgary-Buffalo	R	R	X	-	-	R
08 Calgary-Currie	R	R	-	-	-	R
09 Calgary-Egmont	R	R	-	-	-	R
10 Calgary-Elbow	R	R	-	-	-	R
11 Calgary-Fish Creek	R	R	-	-	-	R
12 Calgary-Foothills	R	R	-	-	-	R
13 Calgary-Forest Lawn	R	R	-	R	-	R
14 Calgary-Glenmore	R	R	-	-	-	R
15 Calgary-McCall	R	R	-	-	-	R
16 Calgary-McKnight	R	R	-	-	-	R
17 Calgary-Millican	R	R	-	-	-	R
18 Calgary-Montrose	R	R	-	R	-	R
19 Calgary-Mountain View	R	R	-	-	-	R
20 Calgary-North Hill	R	R	-	-	-	R
21 Calgary-North West	R	R	-	-	-	R
22 Calgary-Shaw	R	R	-	-	-	R
23 Calgary-West	R	R	-	-	-	R
24 Camrose	R	R	-	-	-	R
25 Cardston	R	R	-	R	-	R
26 Chinook	R	R	-	-	-	R
27 Clover Bar	R	R	-	-	-	R
28 Cypress-Redcliff	R	R	-	R	-	R
29 Drayton Valley	R	R	-	R	-	R
30 Drumheller	R	R	-	-	-	R
31 Dunvegan	R	R	-	-	-	R

Electoral Division	LIB	NDP	APA	SC	COR	PC
32 Edmonton-Avonmore	R	R	-	R	-	R
33 Edmonton-Belmont	R	R	-	-	-	R
34 Edmonton-Beverly	R	R	-	X	-	R
35 Edmonton-Calder	R	R	-	-	-	R
36 Edmonton-Centre	R	R	-	-	-	R
37 Edmonton-Glengarry	R	R	-	-	-	R
38 Edmonton-Glenora	R	R	-	-	-	R
39 Edmonton-Gold Bar	R	R	-	-	-	R
40 Edmonton-Highlands	R	R	-	R	-	R
41 Edmonton-Jasper Place	R	R	-	-	-	R
42 Edmonton-Kingsway	R	R	-	X	-	R
43 Edmonton-Meadowlark	R	R	-	-	-	R
44 Edmonton-Mill Woods	R	R	-	-	-	R
45 Edmonton-Norwood	R	R	-	R	-	R
46 Edmonton-Parkallen	R	R	-	R	-	R
47 Edmonton-Strathcona	R	R	-	R	-	R
48 Edmonton-Whitemud	R	R	-	-	-	R
49 Fort McMurray	R	R	-	-	-	R
50 Grande Prairie	R	R	-	X	-	R
51 Highwood	R	R	-	-	-	R
52 Innisfail	R	R	R	R	X	R
53 Lacombe	R	R	-	-	-	R
54 Lesser Slave Lake	R	R	-	R	-	R
55 Lethbridge-East	R	R	-	-	-	R
56 Lethbridge-West	R	R	-	-	X	R
57 Little Bow	R	R	-	-	X	R
58 Lloydminster	R	R	-	-	-	R
59 Macleod	R	R	-	-	-	R
60 Medicine Hat	R	R	-	R	-	R
61 Olds-Didsbury	R	R	-	R	R	R
62 Peace River	R	R	-	-	-	R
63 Pincher Creek-Crowsnest	R	R	-	-	-	R
64 Ponoka-Rimbey	R	R	-	-	-	R
65 Red Deer-North	R	R	-	R	X	R

Electoral Division	LIB	NDP	APA	SC	COR	PC
66 Red Deer-South	R	R	-	R	-	R
67 Redwater-Andrew	R	R	-	R	-	R
68 Rocky Mountain House	R	R	-	R	X	R
[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]
70 Smoky River	R	R	-	R	-	R
71 St. Albert	R	R	-	R	-	R
72 St. Paul	R	R	-	-	-	R
[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]
74 Stony Plain	R	R	-	-	-	R
75 Taber-Warner	R	R	-	-	-	R
76 Three Hills	R	R	-	-	-	R
[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]
78 Vermilion-Viking	R	R	-	R	-	R
79 Wainwright	R	R	-	-	-	R
80 Westlock-Sturgeon	R	R	-	-	X	R
[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]
82 Wetaskiwin-Leduc	R	R	-	-	-	R
83 Whitecourt	R	R	X	R	-	R

Status of Constituency Association Registrations
At December 31, 1991

	LIB	NDP	APA	SC	COR	PC	TOTAL
Total Registered	83	83	2	26	1	83	278
Electoral Divisions without a registered Constituency Association	-	-	81	57	82	-	

Note: The Alberta Greens, Communist Party - Alberta, the Heritage Party of Alberta and the Reform Party of Alberta had no registered Constituency Associations during the period of this Report.

Summary of 1991 Annual Financial Statements
Registered Political Parties

Registered Political Party	Contributions			Other Revenue	Total Annual Receipts	Funds Transferred	Annual Expenses	Total Annual Expenses	Surplus (Deficit)
	$40 and Under	$40 to $375	Over $375						
AG	238.	3,644.	2,382.	1,119.	7,383.	Nil	5,310.	5,310.	2,073.
LIB	12,440.	224,207.	412,634.	(21,303.)	627,978.	131,427.	503,209.	634,636.	(6,658.)
NDP	23,934.	305,380.	159,422.	325,207.	813,943.	67,882.	517,527.	585,409.	228,534.
SC	148.	3,190.	19,523.	3,454.	26,315.	Nil	26,948.	26,948.	(633.)
APA	230.	3,389.	2,742.	4,722.	11,083.	Nil	11,176.	11,176.	(93.)
CP-A	Nil	940.	Nil	53.	993.	Nil	2,355.	2,355.	(1,362.)
COR	895.	1,350.	11,497.	120.	13,862.	Nil	12,785.	12,785.	1,077.
IPA	Nil	Nil	Nil	Nil	Nil	Nil	Nil	Nil	Nil
PC	2,023.	291,158.	1,231,402.	373,267.	1,897,850.	1,000.	1,482,077.	1,483,077.	414,773.
REF	Nil	Nil	Nil	Nil	Nil	Nil	Nil	Nil	Nil

Note: The information presented above represents financial data at December 31, 1991, in capsule form. For a more complete financial picture, reference should be made to the Public Files maintained in this Office (see Page 2-7, "Conclusion").

Summary of 1991 Senatorial Selection Annual Financial Statements
Registered Political Parties

Registered Political Party	Contributions			Other Revenue	Total Annual Receipts	Funds Transferred	Annual Expenses	Total Annual Expenses	Surplus (Deficit)
	$40 and Under	$40 to $375	Over $375						
LIB	Nil	Nil	Nil	Nil	Nil	Nil	Nil	Nil	Nil
PC	Nil	Nil	Nil	Nil	Nil	Nil	Nil	Nil	Nil
REF	Nil	Nil	Nil	1,537.	1,537.	Nil	1,538.	1,538.	(1.)

Note: The information presented above represents financial data at December 31, 1991, in capsule form. For a more complete financial picture, reference should be made to the Public Files maintained in this Office (see Page 2-7, "Conclusion").

The Fifteenth Annual Report

Of

The Chief Electoral Officer

Part Two

General Information and Conclusion

Part Two

General Information and Conclusion

Income Tax Credit Allowance - 1990

The Tax Policy Division of Alberta Treasury provided information, obtained from Revenue Canada Taxation and the Alberta Corporate Tax Administration, concerning the 1990 income tax credits for political contributions allowed to individual and corporate taxpayers who paid Alberta income tax.

Although the following information is one year after the fact, it may be of general interest:

1990 contributions, by individuals, to registered Parties	$1,288,503.
1990 contributions, by corporations, to registered Parties	$1,293,912.
1990 contributions, by trade unions, to registered Parties	$ 20,801.
(all the above include annual plus campaign)	
1990 contributions, by individuals, to registered Constituency Associations	$ 159,802.
1990 contributions, by corporations, to registered Constituency Associations	$ 44,173.
1990 contributions, by trade unions, to registered Constituency Associations	$ Nil
1990 contributions, by individuals, to registered Candidates	$ 29,973.
1990 contributions, by corporations, to registered Candidates	$ 12,195.
1990 contributions, by trade unions, to registered Candidates	$ Nil
1990 income tax credit allowed to individuals	$ 759,160.
1990 income tax credit allowed to corporations	$ 183,565.

Three factors should be considered when reviewing this information:

a. taxpayers do not receive income tax credits unless they submit an Official Receipt for the contribution;

b. if there is no Alberta income tax payable, no income tax credit is allowed; and

c. the amount of income tax credit allowed is based on a declining percentage calculation of the total contribution.

Note: In consideration of the foregoing factors, a direct percentage comparison of the income tax credit allowed to the total amount contributed may not necessarily be valid.

Funds Held in Trust by the Office of the Chief Electoral Officer

At the date of this Report the Chief Electoral Officer is not holding any funds in trust for any Party, Constituency Association or Candidate whose registration has been cancelled or for any other reason. The funds of the two Constituency Associations, which were deregistered for failure to file Financial Statements by March 31, 1992, are currently being pursued. This data will be presented in detail in the 16th Annual Report of the Chief Electoral Officer, August 1993.

The Heritage Party of Alberta, which was deregistered on December 31, 1991, has filed Financial Statements with this Office that indicate all funds of the Party have been expended. Therefore, no surplus funds will be submitted to this Office by this previously registered entity.

Of the six Constituency Associations deregistered in 1991, only two have not been reregistered. Both Constituency Associations confirmed that all funds had been expended or transferred to the registered Party. Therefore, no surplus funds will be submitted to this Office by these previously registered entities.

Public Files

The Public Files, which contain information concerning political financing of registered political organizations in Alberta, now contain data for fourteen consecutive calendar years including the 1979, 1982, 1986 and 1989 General Elections, the eight By-elections held since January 1, 1978 and the Senatorial Selection Election held on October 16, 1989. Interest in examining these records usually peaks when the Candidates, Constituency Associations and Parties file the required Campaign Period or Annual Financial Statements. Use of these records is made by the news media, students, interested citizens and members of political organizations.

Conferences

Annual Conference of Canadian Election Officials - (CCEO)

The 1992 conference was held in Whitehorse, Yukon, July 20-24, 1992. The main topics discussed were: securing democratic rights of voters, enhancing access to elected office, promoting equality and efficacy of the vote, strengthening political parties as primary political organizations, promoting fairness in the electoral process, enhancing public confidence in the integrity of the electoral process, and referendums and plebiscites. Updates were provided to the Election Legislation, Election Terminology, Election Finances, Computerization, Redistribution and Election Personnel Compendia. The 1993 Conference will be held in Toronto during the third week of July.

Council on Governmental Ethics Laws - (COGEL)

The Council on Governmental Ethics Laws is an international professional organization for agencies and individuals with responsibilities in governmental ethics, elections, campaign finance and lobby law regulation. Its membership is comprised of federal, state, provincial and local government representatives as well as from other interested parties.

The Chief Electoral Officer is a member of the Canadian Advisory Committee to COGEL.

COGEL provides a medium for exchanging useful information and significant developments within every aspect of governmental ethics, elections, campaign finance, and lobby law regulation. It also provides timely information to its membership through the biennial publication "Campaign Finance, Ethics, and Lobby Law Blue Book" as well as through its annual updates on developments in governmental ethics, bimonthly newsletters, and other information services. Useful contacts with professional counterparts, as well as intensive sessions, are available at COGEL's annual conference.

The 1991 conference was held in Hilton Head Island, South Carolina. The Chief Electoral Officer, Jack Ady, MLA for Cardston and Don Tannas, MLA for Highwood attended this conference. Messrs. Ady and Tannas are members of the Standing Committee on Legislative Offices. The 1992 conference will be held in Toronto in mid-September.

Legislation Amendments

The Election Statutes Amendment Act, which made amendments to the Election Finances and Contributions Disclosure Act was given Royal Assent on July 8, 1992. The amendments to the Act are paraphrased as follows:

Section 2(2) and (3)	These subsections were repealed as funds held in trust by constituency associations prior to January 1, 1978 have since been liquidated.
Section 6(3)	This subsection was amended to further clarify the Chief Electoral Officer's responsibility for approving names of a political party.
Section 11(1.1)	This subsection was included to provide additional structure for dealing with trust funds held by a candidate for use at the next election.
Section 11(3)	This subsection was amended to restrict the manner in which a candidate holding trust funds from the previous election can liquidate that trust fund should he not be a candidate at the next election.
Section 12(1)(a)	This subsection was amended to delete the reference to Section 2 of the Act as the reference is no longer applicable.
Section 12(1)(b)	This subsection was amended to ensure that the dollar amount specified is compatible with amounts quoted throughout the Act. The amount was increased to $50.00 to give the political entities greater flexibility when issuing Official Receipts for relatively minor amounts. However, should a contributor specifically request an Official Receipt, one must be provided.
Section 14(1)	This subsection was amended to ensure that the dollar amount specified is compatible with other dollar amounts quoted throughout the Act. The amount was increased to $50.00 and gives

	the political entities greater flexibility when dealing with funds from anonymous sources.
Section 18(3)(a),(b) and (c)	These subsections were amended and combined into two new subsections. The new subsections will ease the administrative burden on political entities when planning a fund raising function. When a ticket to a fund raising function is sold for $50.00 or less, 1/2 the amount is allowed for expense and 1/2 is eligible for an Official Receipt should the purchaser request an Official Receipt. When a ticket to a fund raising function is sold for more than $50.00, $25.00 is allowed for expenses and the balance is considered as a contribution and an Official Receipt must be issued.
Section 19	This section was amended to ensure that the dollar amount specified is compatible with other amounts quoted throughout the Act. The amount was increased to $50.00 to give greater flexibility to the political entities.
Section 26(1)	This subsection was amended to clarify the procedures to be followed when a political entity accepts a contribution.
Section 26(3)(a),(b) and (c)	These three subsections were amended and combined into two new subsections. The new subsections will streamline the reporting function, on the campaign period statements, for parties and candidates. The statements will now show contributions of $375.00 or less in aggregate from a single source and contributions of more than $375.00 in aggregate from a single source.
Section 26(4)(a),(b) and (c)	These three subsections were amended and combined into two new subsections. The new subsections will streamline the reporting function, on the annual financial statements, for parties and constituency associations. The statements will now show contributions of $375.00 or less in aggregate from a single source and contributions of more than $375.00 in aggregate from a single source.
Section 35(1)	This subsection was amended to separate and clarify the responsibilities of a party chief financial officer from the duties of a candidate's chief financial officer.
Section 35(1.1)	This subsection was added to expand the duties of a candidate's chief financial officer and to provide additional time to file the required campaign period financial statement. The chief financial officer will now have to report any expenditures made on behalf of the candidate by either the party or the constituency association during or prior to the campaign period. To compensate for the increased workload, the deadline for filing the statement has been increased to four months after polling day.
Section 35(2)	This subsection was amended to ensure compatibility with the changes to Section 35(1.1).
Section 35(5)	This subsection was amended to ensure compatibility with the changes to Section 35(1).

Section 35(6)	This subsection was amended to ensure compatibility with the changes to Section 35(1.1).
Section 35(7)	This subsection was amended to ensure compatibility with the changes to section 35(1.1).
Section 36(3)	This subsection was amended to allow the Court of Queen's Bench greater flexibility when dealing with candidates and chief financial officers who failed to meet the filing deadline, for financial statements, following a campaign period.
Section 41(2)	This subsection was included to ensure compatibility with changes to the Election Act. A person who contravenes either Section 37, 38 or 39 of this Act commits a corrupt practice as defined by the Election Act and is subject to the discipline of the Election Act.

The above amendments do not take effect until the Legislation is Proclaimed. This Office has not been advised when the Legislation will be Proclaimed.

Prosecution - Alphonso Eugene Iafolla

As reported in the 14th Annual Report of the Chief Electoral Officer, the Alberta Liberal Party Candidate in the Electoral Division of Edmonton-Calder at the 1986 General Election, Mr. Al Iafolla, was found guilty on charges of forgery and uttering a forged document. Mr. Iafolla was sentenced to one day imprisonment on each charge and fines totalling $7,500.00.

On May 10, 1991, Mr. Iafolla filed a Notice of Appeal to have the convictions overturned. It is anticipated that the Alberta Court of Appeal will hear the case in the fall of 1992. If warranted, additional details will be reported in the 16th Annual Report of the Chief Electoral Officer, August 1993.

Royal Commission on Electoral Reform and Party Financing

The Federal Royal Commission on Electoral Reform and Party Financing completed its study of the electoral process and issued a unanimous four volume report entitled "Reforming Electoral Democracy" on February 13, 1992. As well as the final report which included a volume of proposed new legislation, the Commission released a series of fifty-two communiques that highlight various specific issues covered in the report and ultimately the research studies conducted by the Commission will be published in another twenty-three volume report.

Currently, a Select Committee of Federal Members of Parliament is reviewing the Legislative Proposals, submitted by the Commission, with a stated objective of making changes to the federal electoral process prior to the next General Election. Once any proposed changes, dealing with campaign financial matters, have received approval from the Canadian House of Commons and are found to be consistent with the Canadian Charter of Rights and Freedoms it will be necessary to determine if there will be any ramifications on the Alberta Election Finances and Contributions Disclosure Act. Further information on this subject will be presented in the 16th Annual Report of the Chief Electoral Officer, August 1993.

Electoral Division Boundaries

The Interim Report of the Electoral Boundaries Commission was submitted to the Speaker of the Legislative Assembly December 13, 1991. This Report was also published in the January 15, 1992, issue of the Alberta Gazette.

The Commission held 23 public hearings during February and March 1992. There were 402 presentations received at the public hearings. As well, 327 individuals or groups sent in written submissions to the Commission following release of the Interim Report.

The Final Report of the Electoral Boundaries Commission was submitted to the Speaker of the Legislative Assembly May 15, 1992. Commission members were unable to reach agreement on proposed boundaries and the Final Report contained the Individual Report of each member of the Commission.

Government Resolution 24 on July 2, 1992, established a Select Special Committee on Electoral Boundaries consisting of 7 members of the Assembly charged with making recommendations to the Assembly for the establishment of new electoral division boundaries. The Select Special Committee has until November 15, 1992, to submit their report.

Events of Interest Since March 31, 1992

The following events have taken place between the end of the filing year, March 31, 1992, and the date this Report was published; each of these subjects will be addressed in detail in the 16th Annual Report of the Chief Electoral Officer:

- three registered Constituency Associations were deregistered for failure to file Annual Financial Statements or for failing to provide current data on registration information to this Office;
- one deregistered Constituency Association has applied for reregistration;
- two new Constituency Associations have applied for registration;
- the Reform Party of Alberta was deregistered for failure to file its Annual Financial Statement and its Senatorial Selection Annual Financial Statement by March 31, 1992; however, the Party has since filed the required reports and was reregistered April 6, 1992;
- a By-election was conducted in the Electoral Division of Little Bow, the Campaign Period Financial Statements from the six registered Candidates were due on June 5, 1992 while the six registered Party Statements are due on September 8, 1992; and
- By-elections will have to be conducted in the Electoral Divisions of Calgary-Buffalo and Three Hills sometime in 1992.

Conclusion

Bill 1, Constitutional Referendum Act, and Bill 21, Election Statutes Amendment Act, 1992, which were passed at the Spring Sitting of the Legislature and the electoral division boundaries redistribution situation have created increased interest in the electoral process.

Bill 1 provides for the Lieutenant Governor in Council to make regulations prohibiting or regulating for the purposes of campaigning for or against any question put to the electors at a referendum, contributions that may be made to political parties, persons and groups of persons and expenses that may be incurred by political parties, persons and groups of persons. It is not known at this time when the regulations governing a referendum will be made by the Lieutenant Governor in Council.

Highlights of amendments to the Election Finances and Contributions Disclosure Act contained in Bill 21 which will take effect when the Election Statutes Amendment Act, 1992, is proclaimed, are shown at page 2-3. Details of the amendments to the Election Act will be discussed at a meeting to be hosted by the Chief Electoral Officer this fall for Party officials. Also, the method of registering constituency associations for the new electoral divisions and other topical items will be discussed at this meeting.

This Office will produce new forms, guides and brochures to assist all political entities gain an understanding of the changes to electoral legislation. These forms, guides and brochures will be available through this Office later this year at no cost to the individual.

The Public Files maintained by this Office are available for examination during normal Office hours. These hours are 8:15 am to noon and 1 pm to 4:30 pm Monday to Friday. Copies of all Reports published by the Chief Electoral Officer are available to the public at no cost. Copies of data maintained in the Public Files are available at a rate prescribed under authority of Section 10(2) of the Election Finances and Contributions Disclosure Act.

Personnel of this Office appreciate the cooperation that has been received from all levels of the political spectrum with which we deal. The volunteers working for the registered Parties have worked hard to understand and abide by the Legislation. Again this year, the paid staff of political Parties have been very cooperative.

It has been an honour and a pleasure for me to work with my qualified and dedicated staff. The professional manner in which they carried out their duties and the excellent support that I received helped me meet my responsibilities in 1991.

Respectfully submitted,

Patrick D. Ledgerwood
Chief Electoral Officer